The Use of Force against Ukraine and International Law
Sergey Sayapin · Evhen Tsybulenko
Editors

The Use of Force against Ukraine and International Law
Jus Ad Bellum, Jus In Bello, Jus Post Bellum
Foreword

The current conflict in Ukraine has had tremendous repercussions both on the individuals living in the affected territory and around the world. The ‘Maidan’ protests which began in November of 2013 as a response to the decision of Ukraine’s pro-Russian former President Viktor Yanukovych not to sign an association agreement with the European Union set off a chain of events that not only toppled Yanukovych from power, but also provoked a furious Russian response that ultimately led to Crimea’s annexation by the Russian Federation\(^1\) and a war in Eastern Ukraine.

The twenty chapters of this book, *The Use of Force against Ukraine and International Law: Jus ad Bellum, Jus in Bello, Jus post Bellum*, represent an impressive attempt to address the legal and practical challenges posed by this difficult state of affairs. This book nuances the readers’ understanding of the conflict, taking the perspective of those on the receiving end. Instead of involving authors only from Russia and Ukraine, a choice justified perhaps by the rawness and ongoing nature of the conflict, this book assembles a wide variety of scholars from around the world to address the complexities of Crimea’s sudden incorporation into the Russian Federation and the conflict in Eastern Ukraine. It goes beyond *complaining* about the international illegality of the Russian Federation’s activities to *explaining* how the Russian Federation has, for the most part, not dismissed international law as irrelevant, but has indeed endeavoured to explain it away or even redefine it. As one of the editor's notes, this represents a real challenge to both the content and the relevance of international law today.

Russia’s annexation of Crimea resulted in dramatic legal changes for all of its formerly Ukrainian citizens: their currency, passports, rules regarding medical and social services, freedom of migration, freedoms of the press and the rights of assembly all were modified by a new legislative regime. President Vladimir Putin and Crimea’s leadership signed agreements on 3 April 2014 making Crimea and the

\(^1\) Office of the Prosecutor, Rep. on Preliminary Examinations 2017, 84–87 (4 December 2017) [hereinafter 2017 Preliminary Examinations Rep.].
city of Sevastopol part of the Russian Federation, and Russian legislation on the annexation of Crimea and Sevastopol became the vehicle for the extension of the entire corpus of Russian domestic law to the territory. Henceforth, all matters taking place in or in relation to the territory were subject to Russia’s domestic jurisdiction and governed by Russian administrative bodies including its law enforcement authorities, judicial system and legislature. After annexing Crimea, Russian authorities expedited the issuance of Russian passports for the residents of the peninsula. As several authors noted, individuals who refused to take Russian nationality were allegedly subject to discrimination, while those who opposed the annexation, and certain minority groups, were subject to persecution. The International Criminal Court Prosecutor’s Preliminary Examination 2017 Report contains allegations of disappearances,killings, ill-treatment, forced conscription, deprivation of fair trial rights, transfer of population from the Russian Federation into Crimea, seizure of property and alleged harassment of the Crimean Tatar population.\(^2\) Although the absorption of Crimea by the Russian Federation was rapid and the numbers of specific violent crimes are not high, the overall impact of Crimea’s integration into the Russian Federation has been enormous, causing financial and psychological harm in addition to the specific harms detailed above.

In Eastern Ukraine, the struggle between government and anti-government forces (allegedly supported by the Russian Federation) has already resulted in more than 10,000 deaths and 25,000 injuries, including thousands of civilians, and the alleged commission of war crimes including illegal detentions, torture and ill-treatment, sexual and gender-based violence, and disappearances.\(^3\) This conflict continues today and threatens Ukraine as well as its neighbours.

Given the scope and magnitude of this ongoing conflict, the importance of this timely volume cannot be overstated. The first seven chapters discuss issues relating to the *jus ad bellum*, or the legality and characterisation of the conflict itself. The next, and longest section, Chaps. 8 through 15, discusses issues involving the *jus in bello*, although there is some overlap between Parts I and II and some chapters are concerned less with the *laws of war* than with the conduct of war itself, particularly in terms of the use of information warfare and cyber-operations by the Russian Federation and its surrogates. Finally, Chaps. 16 through 20 address issues involving the *jus post bellum*, largely in terms of the potential activity of the International Criminal Court (ICC).

Chapter 1, written by Miras Daulenov, sets the stage with a classic exposition of the law of the UN Charter on the use of force, as well as specific international agreements between the Russian Federation and Ukraine regarding the inviolability of the latter’s borders, as well as the 1994 Budapest Memorandum on Security Assurances with Ukraine, Belarus, Kazakhstan and the Russian Federation, USA and the UK. Both he and Oleksandr Merezhko in Chap. 5 address the thorny question of the conflict’s characterisation as international or non-international. Both

\(^2\) Id. 96–103.
\(^3\) Id. 104–110.
authors conclude in the light of the facts, treaties and customary law at play that both the conflict in Eastern Ukraine and the annexation of Crimea are international in nature. The International Criminal Court prosecutor has agreed with this assessment as to the situation involving Crimea, but has thus far demurred regarding the conflict in Eastern Ukraine which it found to be as ‘non-international’ in nature, even as it ‘continues to examine allegations that the Russian Federation has exercised overall control over armed groups in eastern Ukraine’.5

All the authors in this section conclude that Russia’s annexation of Crimea was unlawful and that the presence of several thousand troops of the Russian armed forces in the east of Ukraine not only violates international law but represents a serious threat to peace and stability in Europe, and to the continued territorial integrity of Ukraine. They observe that the international community has, nearly unanimously, refused to recognise any new States emanating from Ukraine, noting that only a handful of States have ‘joined’ Russia in either backing the Crimean ‘referendum’ or actively opposing measures supporting Ukraine’s territorial identity.6 (Tymur Korotkyi and Nataliia Hendel offer a reprise of this argument in Chap. 7.)

Valentina Azarova picks up this theme in Chap. 3, arguing that ‘a third state that recognised as lawful the illegal situation […] would itself attract responsibility in international law’. Her chapter focuses not so much on the status of the conflict (as international or non-international), but on the effect of the conflict on the obligations of third-party States, concluding that because the ‘annexing state is not permitted to extend international treaties to which it is a party, or benefits thereunder, to the annexed territory’, as a consequence, ‘third states must ensure that their dealings with an annexing state do not extend to the foreign territory it seeks to illegally annex’. She concludes that international law’s ‘foremost concern is to reverse the situation of suffering that results in the continuous production of violations […] States and international organisations are charged with the heavy lifting necessary to achieve these ends by upholding these obligations in their transactions with the occupying state and its subordinate authorities. Third states have a public right and duty to seek an end to such situations of foreign territorial control through international cooperation under a standard of due diligence; the mere refusal to admit unlawful revisions to the status of the occupied territory is insufficient to put an end to an illegal territorial regime’.

4 Id. 88.
5 Id. 95.
6 One hundred countries voted for UNGA Resolution 68/262, which reaffirmed the General Assembly’s commitment to the territorial integrity of Ukraine within its international recognised borders. Eleven States voted against, fifty-eight abstained and twenty-four were absent. G.A. Res. 68/262, 80th Plenary Meeting, U.N. Doc. A/RES/68/262 (March 27, 2014). As one author has noted, States supporting Putin’s position were either isolated regimes such as Cuba, North Korea, Syria, Sudan and Zimbabwe or ‘post-Soviet autocracies’. Casey Michael, Will Trump Recognize Russian Annexation of Crimea?, THE DIPLOMAT, (January 9, 2017), https://thediplomat.com/2017/01/will-trump-recognize-russian-annexation-of-crimea/.
In *Conferral of Nationality of the Kin State—Mission Creep?*, Sabine Hassler and Noëlle Quévrievet take up another aspect of Russia’s intervention in Crimea arguing that the Russian Federation’s policy of facilitating acquisition of Russian nationality combined with a nationalist discourse has allowed it to intervene in the internal affairs of neighbouring States by conferring nationality on individuals with a view to offering them diplomatic protection, then using force under the idea of protection of nationals abroad and, finally, annexing a part of the territory of another State. They suggest that contemporary international law ‘has constrained Russia in its long-standing ability to influence neighbouring States and create a buffer zone around it so much that it has reverted to a pre-WWII policy of kin-State activism through the use of “nationality”, potentially threatening the end of the post-WWII order in Europe, and in particular the Baltic states’.

This thoughtful chapter illuminates the wisdom, as seen in hindsight, of *Nottebohm’s* distinction between nationality as defined under municipal law and the international validity of a State’s assessment regarding whom it may extend diplomatic protection. As the authors’ note, ‘there seems little doubt that Russia uses nationality as a political, economic, and cultural tool of expansionism’. They suggest three phases to this strategy: *first*, ‘conferral of nationality by way of passportisation to those identifying as Russian in Baltic states and Georgia’; *second* the use of force to protect these ‘new’ nationals abroad, in Georgia, for example; and *third* ‘the use of force to acquire neighbouring territory on which Russians are living in order to recreate zones of influence’. This chapter suggests that the tendency of other States to use a ‘self-defence’ rubric to justify protection of their nationals abroad, such as the Israeli evocation of it in the *Entebbe* case and the US arguments in favour of the invasion of Grenada, should be treated with the utmost caution, as incidents justified, if at all, by extreme necessity, as opposed to an inherent rule of customary international law under Article 51 of the UN Charter. William Burke-White makes a similar point in *Crimea and the International Legal Order*, arguing

In claiming the legality of its actions, but twisting the law in subtle (and not so subtle) ways, Russia is taking a card straight from America’s playbook. […] In Crimea, Russia is, perhaps for the first time since the Soviet Union, asserting itself as a renewed hub for a particular interpretation of international law, one that challenges the balance at the heart of the post-Second World-War order and the ability of the US to lead that order.

In *Legal Challenges in Hybrid Warfare Theory and Practice: Is There a Place for Legal Norms at All?*, Gergely Tóth argues that the Russian Federation is using ‘hybrid’ or ‘asymmetric warfare’ to achieve its ends in Ukraine, thereby blurring the

---

7 In a similar vein, Bill Bowring suggests that the justification for annexation of a ‘right to self-determination by the people of Crimea’ is unpersuasive. In his view, the only ‘people’ potentially having such a right would be the Crimean Tatars, who would potentially have such a right as an indigenous Turkic people. Bill Bowring, Chap. 2 in this Volume.

space between war and peace. Unlike the so-called US ‘war on terror’ in which a small but feisty adversary who does not respect the traditions of the *jus in bello* is thought to asymmetrically attack a large, otherwise compliant adversary, the use of the term ‘hybrid’ or ‘asymmetric’ warfare in this volume, as also suggested by Olga Butkevych (Chap. 9), centres upon the fact that

Military aggression is just one element of the Russian hybrid warfare against Ukraine. Other elements encompass: (1) propaganda based on lies and falsifications; (2) trade and economic pressure; (3) energy blockade; (4) terror and intimidation of Ukrainian citizens; (5) cyber-attacks; (6) a strong denial of the very fact of war against Ukraine despite large scope of irrefutable evidence; (7) use of pro-Russian forces and satellite states in its own interests; (8) blaming the other side for its own crimes.9

According to Toth and Butkevych, hybrid conflicts involve multilayered efforts designed to destabilise a functioning State and polarise its society. Unlike conventional warfare, the ‘centre of gravity’ in hybrid warfare is a target population. The adversary tries to influence influential policy-makers and key decision-makers by combining kinetic operations with subversive efforts. They argue that aggressors will often resort to clandestine actions, to avoid attribution or retribution.

Jozef Valuch discusses the conflict in terms of cyber-operations. As he notes in Chap. 10, non-destructive cyber-operations, like the attacks on the confidence of the national government, do not involve the use of force, at least according to the *Tallinn Manual on the International Law Applicable to Cyber Warfare*, which suggests that cyber-operations involve the use of force only when their ‘scale and effects are comparable to a non-cyber operation rising to the level of a use of force’.10 This does not mean, however, that cyber-operations which do not include the use of force are consistent with international law. They may be prohibited by rules such as the principle of non-intervention, which forms part of the principle of the sovereign equality of States and is embodied in Article 2(1) of the UN Charter. The principle of non-intervention is also part of customary international law and according to the *Nicaragua* case ‘forbids all states or groups of states to intervene directly or indirectly in the internal or external affairs of other states’.11 He distinguishes the attacks in Ukraine as involving largely ‘political and ideological effect’, from those carried out presumably by the Russian Federation in Georgia, which were more closely allied, in his view, with military operations and therefore more clearly fell within the ambit of the laws of war.

In Chap. 11, *Foreign Fighters in the Framework of International Armed Conflict between Russia and Ukraine*, Anastasia Frolova considers whether international humanitarian lawfully addresses the complexities presented by the high level of foreign nationals’ involvement in the ongoing conflict on Ukrainian territory. The

---

9 Olga Butkevych, Chap. 9 in this Volume.
chapter notes certain ambiguities in outlining the parameters of the term, as well as difficulties with the application of international humanitarian law in cases of foreign fighters taken into either Ukrainian or Russian units. She points out, for example, that Belarus nationals—who formed part of the so-called Pahonia unit fighting on behalf of Ukraine—might not have protected status under the Third or Fourth Geneva Convention if captured by Russia if it can be argued that Russia usually exercises diplomatic protection over them. In such cases, she notes that international human rights law may provide a ‘safety net’.

The plight of children afflicted by the conflict in Ukraine is taken in Chap. 12, *Children and the Armed Conflict in Eastern Ukraine*, penned by Natalia Krestovska. She notes the toll of the war on children, many of whom have been killed or wounded, and thousands more have been internally displaced. Children’s living standards, educational attainment, health and security have been negatively affected by the conflict in violation of international humanitarian law and human rights law.

In Chap. 13, on the *International Legal Dimensions of the Russian Occupation of Crimea*, Evhen Tsybulenko and Bogdan Kelichavyi develop further the complications of Russia’s occupation in terms of the legal regimes applicable to the annexed territory and the lives of the inhabitants there. As Butkevych’s earlier chapter notes, the legal relationship between Russia and Ukraine and between individuals living in Crimea and both governments has been upended by the war. Butkevych observes that there were more than 350 treaties between Ukraine and the Russian Federation, the operation of which has largely been suspended or terminated, in many cases wrongfully, as a result of the armed conflict between them. Tsybulenko and Kelichavyi note that this has imposed real challenges to individuals currently living in Crimea as well as those displaced, who may have lost their passports, property rights, rights to social services and even political freedoms.

Moreover, in response, Ukraine derogated from both the European Convention on Human Rights and the International Covenant on Civil and Political Rights, invoking special restrictions to the right to liberty and security, right to a fair trial, right to respect for private and family life, right to an effective remedy, freedom of movement in the territory of ‘certain areas of the Donetsk and Luhansk oblasts of Ukraine’. Thus, the protection of human rights for all the individuals living in Ukraine (including Crimea) has been compromised. A particular worry evoked by this chapter, as well as Bowring’s earlier essay on the fate of the Crimean Tatars (Chap. 2), is that the Russian invasion has put the Tatars of Crimea again ‘on the brink of extinction’, evoking the possibility that violation of the Genocide Convention may be in play. Ukraine, as they note, has turned to international legal institutions to make its case, submitting two declarations to the International Criminal Court relating to the conflict; applying to the European Court of Human
Rights for relief; initiating proceedings against Russia under the UN Convention on the Law of the Sea; and filing a claim against the Russian Federation with the International Court of Justice.\(^\text{12}\)

In Chap. 14, Sergii Pakhomenko, Kateryna Tryma and J’moul A. Francis note the importance of ‘historical memory’ as a weapon of war, explaining that the Russian Federation has characterised its annexation of Crimea as restoring a ‘historical right’ and its aggression in the Donbas region of Ukraine as part of a struggle against fascism (evoking the Soviet Union’s struggle against Nazism during WWII). While it may or may not be correct, as the authors’ claim, that the ‘possible destructive effects’ of this historical revisionism are more harmful than those which took place in other twentieth-century European conflicts, it is likely that they helped to solidify the aggression that did take place much more quickly than in the past.

Picking up on this theme, Sergey Sayapin discusses a legal effort by the Russian Federation to influence and distort history by investigating an alleged ‘genocide of Russian-speaking persons’ in Eastern Ukraine allegedly masterminded and carried out by Ukrainian’s ‘supreme political and military leadership, Ukraine’s Armed forces, and Ukraine’s national guard […].’ Sayapin discusses the Russian Investigative Committee’s ‘faulty interpretation of groups protected by the definition of the crime of genocide and Russia’s abusive exercise of jurisdiction in the case at hand’. As he notes, the Genocide Convention protects ‘national’ and ‘ethnic’ groups, and although language can be an indicator of nationality or ethnicity, ‘Russian language speakers’ as such are not a group protected under the Convention. Russia’s strategy is also problematic in terms of its potential impact in other CIS States, as under Russian law, virtually all nationals and permanent residents in each of the CIS fifteen States that formerly comprised the Soviet Union could be considered ‘compatriots abroad’. This permits Russia to promote and even insist upon the use of the Russian language in countries, such as Kazakhstan, which are challenging it and, combined with the (allegedly) extraterritorial application of Russian criminal law to this alleged ‘genocide’ in Ukraine, permits Russia to engage in a form of legal warfare (dubbed ‘hybrid law enforcement’ by the author) that accompanies the acts of physical violence and territorial conquest discussed in other chapters.

In Chap. 16, Gerhard Kemp and Igor Lyubashenko address the conflict in the Donbas region of Ukraine in terms of International, regional and comparative perspectives of the jus post bellum options. Their project is to canvas the broad fields of ‘post-conflict justice and transitional justice’, in considering responses to the conflict. They suggest that criminal remedies should be ‘exceptional’ rather than

---

\(^{12}\)Subsequent to the writing of this chapter, the Court found that Russia must refrain from imposing limitations on the ability of the Crimean Tatar community to conserve its representative institutions, including the Mejlis, and ensure the availability of education in the Ukrainian language. Application of the International Convention for the Suppression of the Financing of Terrorism and of the International Convention on the Elimination of All Forms of Racial Discrimination (Ukr. v. Russ.), Request for the Indication of Provisional Measures, 2017 I.C.J. No. 166, 106 (April 19).
a primary response to serious violations of human rights and that peace and the right to truth are overriding objectives. They conclude that peace and justice are not contradictory and conflicting forces, but promote and sustain each other, and that both ‘should play some role, with sustainable peace as the baseline outcome’. They worry that the hybrid nature of the conflict may be ‘a significant constraint on the goal of peace’ because it ‘effectively conceals the international dimension of the conflict’ and poses an obstacle to truth. The focus on truth as one of the primary casualties of the conflict is reinforced by the final chapter of this volume, *Post-Conflict Reconstruction of Trust in the Media*, written by Katrin Merike Nyman-Metcalf, who notes that creating trust in media, in a time of ‘post-truth’ and ‘fake news’ is particularly challenging. She catalogues the struggles Ukraine is facing with propaganda, intimidation of journalists, lack of access to information and other difficulties but concludes that the best response is to vigorously protect freedom of information.

Three chapters focus on the possibility of an International Criminal Court intervention into the situation in Ukraine. Beatrice Onica Jarka takes up the ICC’s preliminary examination of the situation, noting the two Article 12(3) declarations filed by Ukraine regarding alleged crimes committed in its territory (i) from 21 November 2013 to 22 February 2014 in the first instance and (ii) from 20 February 2014 onwards in the second instance. Her analysis covers the Preliminary Examination Reports from 2014, 2015 and 2016. While she is sympathetic to the ICC’s possible intervention, she suggests that by filing Article 12(3) declarations rather than ratifying the Statute as a whole, Ukraine may have hurt its cause and may have provoked the Russian Federation into formally withdrawing its signature from the Rome Statute.\(^\text{13}\)

Rustam Atadjanov’s chapter, *War Crimes Committed during the Armed Conflict in Ukraine: What Should the ICC Focus On?*, adds to Jarka’s chapter by examining the possible violations of the laws of war that may have been—and continue to be—committed—as a result of the conflict. Atadjanov notes the temptation to see the conflict as ‘frozen’, dooming the region itself (particularly in Donbas) to becoming a ‘long-term frozen zone’ in which ‘living standards are inferior, virtually no government support for the population can be found and no normal societal development is possible’. In Chap. 19, Ioannis Tzivaras complements Atadjanov by focusing on the possible application of the Rome Statute to crimes involving sexual violence in Ukraine. His chapter discusses the possibility not only of war crimes charges but the possibility of crimes against humanity as well.

This book reveals a complex and sad struggle for control of Eastern Ukraine and Crimea, pitting Ukraine’s government on the one hand and the Russian Federation and its allies and surrogates on the other. While the picture it paints is incomplete—

---

capturing the conflict at a particular point in time and leaving out some of the historical and geopolitical context—it is an extraordinarily useful collection of essays on how international law and international legal institutions interact with the use of force. In making its case for the annexation of Crimea and the conflict in Eastern Ukraine, the Russian Federation used international law, twisting it to its advantage and often bending the facts to fit the law. Ukraine has responded with force where it can, but more importantly has sought refuge in international law, mustering a host of international legal institutions and strategies to shore up its position against a much larger and militarily more powerful adversary: actions before the International Criminal Court, the International Court of Justice, the UN General Assembly, the UN Tribunal on the Law of the Sea and human rights bodies in Europe and in Geneva. The ability of international law, international legal institutions and effective diplomacy to resolve the crisis in Ukraine will be a test of its efficacy and resiliency. Both States have tried to use the media to sway public opinion to them; Russia may have prevailed inside the Russian Federation, but it is clear that Ukraine has the sympathies of most of the rest of the world, at least for the time being. The conflict is currently considered a stalemate, and although fighting continues, sanctions on Russia, such as its removal from the G8 in 2014, and a tentative rapprochement of Ukraine with NATO have helped strengthen Ukraine’s position. The election of US President Donald Trump, with his pro-Putin leanings, gave rise to speculation that the USA might recognise the annexation of Crimea by Russia, but thus far that has not happened. This book thus appears at a critical time in which the legal consequences of Russian activities are under scrutiny by courts and international organisations around the world, and these activities combined with effective international diplomacy might help to thaw this otherwise ‘frozen’ conflict and redress some of its more pernicious effects. The authors, and the two co-editors, are to be commended for this important contribution.

St. Louis, USA

Leila N. Sadat
James Carr Professor of International Criminal Law, Director, Whitney R. Harris World Law Institute, Washington University in St. Louis
Preface

The effects of Crimea’s occupation and illegal annexation by the Russian Federation since early 2014, and of the ensuing Russian aggression in Eastern Ukraine, extend far beyond Ukraine’s borders. In the Commonwealth of Independent States (CIS), this ongoing armed conflict is dividing entire peoples into ‘pro-Russians’ and ‘pro-Ukrainians’. Individuals’ daily lives are affected by broken friendships, and new friendships are made on the basis of respective affiliations. A rephrased version of a well-known Russian proverb\(^\text{14}\) emerged and became quite popular over the past three years: ‘Tell me whom Crimea belongs to, and I will tell you who you are’. On the international plane, most States and international organisations—inter alia, the UN, PACE, OSCE—aligned themselves with Ukraine, and sanctions against the Russian Federation were introduced, notably, by the USA, the European Union, Japan and some other States. In response, the Russian Federation introduced so-called countersanctions against States, which had introduced the ‘original’ sanctions against it,\(^\text{15}\) empowered its Constitutional Court, in violation of the European Convention on Human Rights, to authorise (or decline authorising) the enforcement of the European Court of Human Rights’ decisions on its territory,\(^\text{16}\) and put in question the validity of international law as such, as a threat to its national sovereignty.\(^\text{17}\) Some commentators went even further and asserted that, at this time, ‘international law was absolutely not there [and] only the law of the strong [would] work’,\(^\text{18}\) whereas others, including a co-editor of the present volume, by contrast, regarded the armed conflict between Russia and Ukraine as a challenge to international law, which could make this law ever stronger.\(^\text{19}\)

\(^{14}\)The original proverb is as follows: ‘Tell me who your friend is, and I will tell you who you are’.
\(^{15}\)See Reuters (2017).
\(^{16}\)See Roudik (2016).
\(^{17}\)See BBC (2015).
\(^{18}\)See Knyazev (2014).
\(^{19}\)See passim Sayapin (2015).
This volume’s co-editors were lucky to assemble a diverse team of authors from Europe, Asia, Africa and the Caribbean, who agreed to share their expert opinions on selected legal issues related to the ongoing armed conflict between Russia and Ukraine, with a common understanding that (1) the resulting volume would represent both internal and external perspectives—that is, the conflict would be reflected upon by authors from within and outside Ukraine, for the sake of scholarly objectivity; (2) the volume would cover the armed conflict in its three international legal dimensions—*jus ad bellum*, *jus in bello* and *jus post bellum*—with a view to identifying challenges that ‘hybrid warfare’ is posing in each of these dimensions; and (3) the opinions reflected in the respective chapters would be expressed for the purpose of this book project and should not be identified with anything said or written by the authors or co-editors elsewhere. It is also understood that all contributing authors were guided by academic freedom, and hence the co-editors do not necessarily share the views expressed in individual chapters.

Part I considers, from a variety of perspectives, the illegality of Russia’s use of force against Ukraine in Crimea and Donbas. Miras Daulenov’s inaugurating chapter recalls Russia’s fundamental obligation under applicable international law not to have used force against Ukraine. Bill Bowring’s and Valentina Azarova’s chapters focus on aspects of Russia’s use of force in Crimea. In the next chapter, Sabine Hassler and Noëlle Quénivet test the validity of Russia’s claim to use force against Ukraine to protect ‘nationals’ abroad. Oleksandr Merezhko and Evhen Tsybulenko with J’moul A. Francis conclude Part I by analysing Russia’s breach of the prohibition of the use of force in Eastern Ukraine.

Part II deals with selected issues of *jus in bello*, as applicable to the armed conflict between Russia and Ukraine. Gergely Tóth analyses the legal challenges posed by ‘hybrid warfare’—an idea echoed, in their respective chapters, by Ondrej Hamulak and Jozef Valuch (in the chapter on cyber-attacks in the light of applicable international law) and by Sergii Pakhomenko and Kateryna Tryma (in the chapter on historical memory as an instrument of information warfare). The other chapters in Part II deal with the operation of treaties and international contracts in the context of Russia’s aggression against Ukraine (by Olga Butkevych); with the participation of foreign fighters in the armed conflict between Russia and Ukraine (by Anastasia Frolova); with the plight of children in the armed conflict in Eastern Ukraine (by Nataliia Krestovska); with the international legal dimensions of Russia’s occupation of Crimea (by Evhen Tsybulenko and Bogdan Kelichavyi); and with the ‘hybrid’ application of international criminal law against Ukrainian nationals accused of a ‘genocide of the Russian-speaking persons’ in Eastern Ukraine (by Sergey Sayapin).

Part III seeks to look beyond the end of the conflict in that it deals with issues of *jus post bellum*. Gerhard Kemp and Igor Lyubashenko consider possible models of post-conflict justice, which could be used in Ukraine. Beatrice Onica Jarka and Rustam Atadjanov study, in their respective chapters, the International Criminal Court’s jurisdiction with respect to the core crimes under international law (with a focus on war crimes) committed during the armed conflict in Ukraine. Ioannis Tzivaras identified sexual violence in the conflict as a challenge to international
criminal justice. Finally, Katrin Merike Nyman-Metcalf’s chapter considers the post-conflict reconstruction of trust in the media.

The Appendix contains links to the most significant resolutions adopted by international organisations and institutions and dealing with various aspects of the armed conflict between Russia and Ukraine, as well as Sergey Sayapin’s amicus memorandum in defence of Nadiya Savchenko.

The co-editors take this occasion to thank all contributors wholeheartedly for their excellent work. English language editors at Academic Proofreading Services Ltd. trading as www.englishproofread.com were very helpful in proofreading selected chapters. The Department of Law of the Tallinn University of Technology should be credited for taking over a part of proofreading costs. A very special word of thanks is due to Professor Leila Sadat, Special Adviser on Crimes against Humanity to the Prosecutor of the International Criminal Court and James Carr Professor of International Criminal Law at Washington University School of Law, for her supportive Foreword.

Last but not least, the co-editors sincerely thank Mr Frank Bakker, Ms Kiki van Gurp and Ms Antoinette Wessels at T.M.C. Asser Press for their excellent support throughout the publication process.

This volume is dedicated to the memory of Professor Oleksandr Zadorozhny, former President of the Ukrainian Association of International Law. Professor Zadorozhny taught and inspired many scholars and practitioners of international law in Ukraine and abroad, including both co-editors of this volume and several contributing authors. Professor Zadorozhny was invited, and agreed, to contribute a chapter to this book but passed away before this book was completed. He will remain in our memory as a patriot of sovereign Ukraine and a brilliant scholar and mentor.

Almaty, Kazakhstan

Sergey Sayapin

Tallinn, Estonia

Evhen Tsybulenko

July 2018

References


# Contents

## Part I  Jus ad Bellum

1. The Legal Nature of States’ Obligations Towards Ukraine in the Context of *Jus Contra Bellum* .................................. 3
   Miras Daulenov

2. Who Are the “Crimea People” or “People of Crimea”? The Fate of the Crimean Tatars, Russia’s Legal Justification for Annexation, and Pandora’s Box .......................... 21
   Bill Bowring

3. An Illegal Territorial Regime? On the Occupation and Annexation of Crimea as a Matter of International Law ..... 41
   Valentina Azarova

   Sabine Hassler and Noëlle Quénivet

5. International Legal Aspects of Russia’s War Against Ukraine in Eastern Ukraine ................................................ 111
   Oleksandr Merezhko

   Evhen Tsybulenko and J’moul A. Francis

7. The Legal Status of the Donetsk and Luhansk “Peoples’ Republics” .................................................. 145
   Tymur Korotkyi and Nataliia Hendel

## Part II  Jus in Bello

8. Legal Challenges in Hybrid Warfare Theory and Practice: Is There a Place for Legal Norms at All? ............................ 173
   Gergely Tóth
9 The Operation of International Treaties and Contracts in the Event of Armed Conflict: Problems Reopened by Russian Aggression Against Ukraine .................. 185
Olga Butkevych

10 Cyber Operations During the Conflict in Ukraine and the Role of International Law .......................... 215
Jozef Valuch and Ondrej Hamulak

11 Foreign Fighters in the Framework of International Armed Conflict Between Russia and Ukraine ..................... 237
Anastasia Frolova

12 Children and the Armed Conflict in Eastern Ukraine .......... 261
Natalia Krestovska

13 International Legal Dimensions of the Russian Occupation of Crimea ..................................................... 277
Evhen Tsybulenko and Bogdan Kelichavyi

14 The Russian–Ukrainian War in Donbas: Historical Memory as an Instrument of Information Warfare .................. 297
Sergii Pakhomenko, Kateryna Tryma and J’moul A. Francis

Sergey Sayapin

Part III Jus Post Bellum

16 The Conflict in Ukrainian Donbas: International, Regional and Comparative Perspectives on the Jus Post Bellum Options ........................................ 329
Gerhard Kemp and Igor Lyubashenko

17 Triggering the International Criminal Court’s Jurisdiction for Alleged Crimes Committed Across Ukraine, Including in Crimea and Donbas ..................................................... 355
Beatrice Onica Jarka

18 War Crimes Committed During the Armed Conflict in Ukraine: What Should the ICC Focus On? .................. 385
Rustam Atadjanov

19 Sexual Violence in War-Torn Ukraine: A Challenge for International Criminal Justice ............................. 409
Ioannis P. Tzivaras
20 Post-conflict Reconstruction of Trust in the Media ............... 425
Katrin Nyman Metcalf

Appendices. ................................................................. 447
Contributors

**Rustam Atadjanov** LLB, LLM, is a Graduate of the Karakalpak State University, Uzbekistan, and University of Connecticut School of Law, USA, with the main focus on International Human Rights Law. Formerly a Legal Adviser at the Regional Delegation of the International Committee of the Red Cross (ICRC) in Central Asia (2007–2014) dealing with international humanitarian law and public international law issues. He presently is a Dr. iur. Candidate in International Criminal Law (with a focus on crimes against humanity) at the University of Hamburg, Germany.

**Valentina Azarova** LLB (Honours), CDT, Ph.D., is a Postdoctoral Fellow at the Centre for Global Public Law, Koç University, and a Legal Adviser to the Global Legal Action Network (GLAN), a collective challenging transnational government and corporate activities that contribute to abuses. She formerly was Director of the Human Rights Programme and Lecturer at Al-Quds Bard College, Al-Quds University and Birzeit University, Palestine. She has worked with and advised civil society working on Palestine for close to a decade and published extensively on international law issues including occupation and third-state responsibility with a focus on the context.

**Bill Bowring** is Professor of Human Rights and International Law at Birkbeck, University of London. His first degree was in Philosophy, from the University of Kent. He has been at Birkbeck since 2006. He previously taught at University of East London, University of Essex and London Metropolitan University. As a practising barrister since 1974, he has represented applicants before the European Court of Human Rights in many cases since 1992, especially against Turkey and Russia. He has over 100 publications on topics of international law, human rights, minority rights, Russian law and philosophy. His latest book is *Law, Rights and Ideology in Russia: Landmarks in the Destiny of a Great Power* (Routledge 2013). He is President of the European Lawyers for Democracy and Human Rights (ELDH), with members in 18 European countries.
Olga Butkeyych  Dr. habil. is Professor of International Law at the International Law Department of the Institute of International Relations of Taras Shevchenko National University of Kyiv. In 1999, she earned an LLM degree (with honours) in international law from the same Institute. She co-authored ten collective monographs and authored four individual monographs and a manual on the history of international law, as well as over 100 publications on the history and theory of international law and human rights.

Miras Daulenov  LLB, LLM, Ph.D., earned a Doctorate in Law from the University of Wroclaw, Poland. In 2009–2012, he worked at the University of Wroclaw’s Department of International and European Law. In 2012–2015, he was Head of the Department of International Law at the Kazguu University, Astana, Kazakhstan, and is now Provost at the same University. He is a Member of the Advisory Council under the Economic Court of the Commonwealth of Independent States (CIS), of the Advisory Council under the Supreme Court of the Republic of Kazakhstan and of the Council of External Experts at the Department of Law, Economics and Administration of the University of Wroclaw. He is a critical reviewer of the Wroclaw Review of Law, Administration and Economics, Poland, and of the Law and State Journal, Kazakhstan.

J’moul A. Francis  is an Antiguan and Barbudan Law Graduate (cum laude) of the Tallinn University of Technology (TUT), specialising in European Union and International Law. His research interests include Public International Law, International Humanitarian Law, European Union Law, European Comparative Law, Constitutional Law, Contract Law, Legal Philosophy and Foreign Policy. He is the recipient of many awards to include receiving the Prime Minister’s Scholarship Grant (Antigua and Barbuda) in 2014, being recognised as one of the four best freshmen students at Tallinn Law School (TLS) in 2015, and receiving the Performance-based Scholarship in 2015 and 2017. In the 2015–2016 academic year, he completed his Erasmus Year at Maastricht University, the Netherlands, where he mainly focused on European Union Law and European Comparative Law studies. Upon his return to TUT in 2016, he was one of three pleaders from the Tallinn Law School team that won the All-European International Humanitarian and Refugee Law Moot Court Competition 2016 in Ljubljana, Slovenia. He is also a law blogger and serves as an adjunct contributor to the ‘Big Issues’ programme on Observer Radio, Antigua, on European and International Affairs. In the 2017–2018, he will be pursuing postgraduate studies and research in his field of interests.

Anastasia Frolova  is a Ph.D. student, University of Bern (Switzerland) and holds an LLM Degree from the Geneva Academy of International Humanitarian Law and Human Rights.

Ondrej Hamulak  is a Senior Lecturer in EU Law at Faculty of Law, Palacký University Olomouc, Czech Republic, Visiting Professor at Tallinn Law School, TTU, Estonia, and Researcher at Faculty of Law, Comenius University in Bratislava, Slovakia. He earned the MA (2006), JUDr. (2010) and Ph.D. (2013) degrees from the Faculty of Law, Palacký University Olomouc. In recent
years, he underwent research visits and internships at Institute of Advanced Legal Studies, London University (March 2014); Institute of European Law, Košice, Slovakia (October and November 2014); and Institute of European and Comparative Law, University of Oxford (February 2015). He has been teaching at the Faculty of Law, Palacký University Olomouc, since 2006. Between 2013 and 2016, he served as vice-dean for public relations and development, Faculty of Law, Palacký University Olomouc. Between 2010 and 2016, he held a position of editor-in-chief of an academic journal Acta Iuridica Olomucensia. Nowadays, he is responsible as an editor-in-charge for another academic journal, International and Comparative Law Review. In his research, he focuses on the relations and interactions between EU law and national law, the theoretical impacts of the membership in the EU on the state sovereignty, the legitimacy and rule of law within the EU, in particular system of protection of fundamental rights at supranational level. He worked on several research and development projects.

Sabine Hassler (LLB (Hons) in European Comparative Law, LLM in International Law, Ph.D.) is a Senior Lecturer in Law at the Department of Law, UWE Bristol. She is the author of Reforming the UN Security Council Membership: The illusion of representativeness (Routledge, 2012) and has contributed to the edition of the Georgetown Journal of International Affairs celebrating the UN’s anniversary: ‘Accessing the world’s most exclusive club— influencing decision-making on the UN Security Council’, 16(2) Georgetown Journal of International Affairs, 19–27.

Nataliia Hendel holds a Ph.D. in Law and is an Associate Professor of International Law and International Relations at the National University ‘Odessa Law Academy’ and is a Member of the Ministry of Justice’s Interdepartmental Commission for the Implementation of International Humanitarian Law in Ukraine.

Bogdan Kelichavyi earned an LLM degree from Tallinn University of Technology.

Gerhard Kemp BA, LLB, LLM (Stellenbosch), ILSC (Antwerp), LLD (Stellenbosch) is Professor of Law at Stellenbosch University, South Africa, and Senior Research Fellow at Robert Bosch Stiftung, Berlin, Germany (2016/2017). He is an Advocate of the High Court of South Africa and member of the board of directors, Institute for Justice and Reconciliation, Cape Town.

Tymur Korotkyi holds a Ph.D. in Law and is an Associate Professor of International Law and International Relations at the National University ‘Odessa Law Academy’. and is a Member of the Ministry of Justice of Ukraine’s Interdepartmental Commission for the Implementation of International Humanitarian Law and Head of the Board of the Fundamental Research Support Fund.

Natalia Krestovska Dr. habil. is Professor and Head of the Department of Theory and History of Law at International Humanitarian University (Odessa, Ukraine).
Igor Lyubashenko is an Assistant Professor at the University of Social Sciences and Humanities (SWPS) in Warsaw. He holds a Ph.D. in Political Science from the Maria Curie-Sklodowska University in Lublin. His academic interests are various aspects of transition to democracy in post-communist states, in particular Poland and Ukraine. Previously, he worked as an analyst at the Polish Institute of International Affairs, focusing on politics and international relations in Eastern Europe.

Oleksandr Merezhko Dr. habil. is Professor of International Law at O. P. Jindal Global University, India.

Katrin Merike Nyman-Metcalf Ph.D. is a visiting Professor of Law and Technology at Tallinn University of Technology and Head of Research of the Estonian e-Governance Academy. She is active as an international consultant primarily in the area of information and communication technology law including freedom of expression, as well as e-governance. She obtained her Ph.D. (1999) in Public International Law (the law of outer space) and master's (1986) from the Uppsala University, Sweden. Her research interests include how law and technology meet with special emphasis on IT and communications.

Beatrice Onica Jarka is an Associate Professor of International Public and Humanitarian Law at University Nicolae Titulescu (Bucharest Romania), Attorney at Law and Coordinator of the Romania National/International Competition of International Humanitarian Law and Refugee Law, organized in cooperation with Romanian Red Cross Society, UNHCR – Romania, Romanian Army Centre for Humanitarian Law and National Commission of Humanitarian Law, www.concurstitulescu.ro.

Sergii Pakhomenko Ph.D. is an Associate Professor at the Department of International Relations and Foreign Policy, and the Department of Public Communications of the Mariupol State University. In 2005–2006, he was a Research Associate at the Institute of history of Ukraine, National Academy of sciences of Ukraine (Kiev).

Noëlle Quénivet (BA IEP Strasbourg (France), LLM Nottingham (UK), Ph.D. Essex (UK)) is an Associate Professor in International Law at the University of the West of England, UK. She has published several articles in international humanitarian law and international criminal law, authored Sexual Offences in Armed Conflict in International Law and co-edited two books, one on the relationship between international humanitarian law and human rights law and another on international law in armed conflict.

Sergey Sayapin LLB, LLM, Dr. iur. is an Assistant Professor in International and Criminal Law at KIMEP University’s School of Law, Almaty, Kazakhstan, since 2014, and Director of the LLB in International Law Programme. In 2000–2014, he held a number of posts at the Regional Delegation of the International Committee of the Red Cross (ICRC) in Central Asia. His areas of expertise include international conflict and security law, international human rights and humanitarian law, and international criminal law. He authored The Crime of Aggression in
International Criminal Law: Historical Development, Comparative Analysis and Present State (T.M.C. Asser Press/Springer, 2014) and over 50 academic and publicist articles, chapters and essays. He is the Founding Editor-in-Chief of the Central Asian Yearbook of International and Comparative Law.

Gergely Tóth is a Doctor of Law, Eötvös Loránd University of Sciences, Budapest, and a Ph.D. candidate, National Public Service University, Budapest. He previously worked as a Legal Advisor at the Regional Delegation for Central Europe of the International Committee of the Red Cross (ICRC) and currently serves at Hungarian Ministry of Defence’s Department for Coordination of Public Relations.

Kateryna Tryma holds a Ph.D. in Political Science and is a Senior Lecturer at Mariupol State University’s Philosophy and Social Sciences Chair, Ukraine. She currently teaches the Theory of Politics (Political Science), Corporate Social Responsibility, Religious Factor in International Relations and Social Policy.

Evhen Tsybulenko is an Estonian Legal Scholar of Ukrainian descent. In 2000, he earned a Ph.D. in International Law from Kiev National University, Ukraine, and carried out postdoctoral research at the International Human Rights Law Institute of De Paul University, USA, in 2002. In Ukraine, he worked at the International Committee of the Red Cross (ICRC) and the Kyiv International University where he is a Professor since 2009. In Estonia, he was elected as a Professor of Law (2005) and appointed Chair of International and Comparative Law Department at the Tallinn University of Technology’s Law School (2005–2010). He has been a researcher at the same School since 2010. He was a Founder and Director of the Tallinn Law School’s Human Rights Centre (2007–2014). He is also an Adjunct (Visiting) Professor and Senior Visiting Mentor at the Joint Command and General Staff Course (JCGSC) at Baltic Defence College. He published over 40 books and academic articles and more than 200 general interest articles, comments and interviews in 15 countries, mainly in Russian or Ukrainian, but also in English and other languages. He cooperates, as an external expert, with the ICRC, Estonian Red Cross, Estonian Integration Commission, Directorate-General for Education and Culture of the European Commission, and the Organization for Security and Co-operation in Europe (OSCE).

Ioannis P. Tzivaras earned the LLM and Ph.D. degrees from the Faculty of Law at Democritus University of Thrace, Greece. He is a Tutor at the Open University of Cyprus’ Department of Economics and Administration, and Deputy Director of Hellenic Institute for the United Nations.

Jozef Valuch Ph.D. is an Assistant Professor and Deputy Head of the Department of International Law and International Relations, Faculty of Law, Comenius University in Bratislava. He is the head of the group of authors of several textbooks in the field of public international law. He took part in several research stays abroad (Salzburg, Austria, 2011; Waseda, Japan, 2012; Tel Aviv, Israel 2014; Kaohsiung, Taiwan, 2016). He is a Member of the Slovak Society of International Law.