Yearbook of International Humanitarian Law

Volume 23

More information about this series at https://link.springer.com/bookseries/8912

Terry D. Gill · Robin Geiß · Heike Krieger · Rebecca Mignot-Mahdavi Editors

Yearbook of International Humanitarian Law 2020





Editors
Terry D. Gill
Criminal Law Section, Section Military Law
University of Amsterdam
Amsterdam, The Netherlands

Heike Krieger Department of Law/Public Law Free University of Berlin Berlin, Germany Robin Geiß United Nations Institute for Disarmament Palais des Nations Geneva. Switzerland

Rebecca Mignot-Mahdavi Research Department T.M.C. Asser Instituut The Hague, The Netherlands

ISSN 1389-1359 ISSN 1574-096X (electronic) Yearbook of International Humanitarian Law ISBN 978-94-6265-490-7 ISBN 978-94-6265-491-4 (eBook) https://doi.org/10.1007/978-94-6265-491-4

The views expressed in this Yearbook are not necessarily those of the members of the Editorial Board, the Board of Advisors to the Editorial Board, the Board of Recommendation and/or those institutions they represent, including the T.M.C. Asser Institutu and T.M.C. Asser Press.

Published by T.M.C ASSER PRESS The Hague, The Netherlands www.asserpress.nl Produced and distributed for T.M.C ASSER PRESS by Springer-Verlag Berlin Heidelberg

© T.M.C. ASSER PRESS and the authors 2022

No part of this work may be reproduced, stored in a retrieval system, or transmitted in any form or by any means, electronic, mechanical, photocopying, microfilming, recording or otherwise, without written permission from the Publisher, with the exception of any material supplied specifically for the purpose of being entered and executed on a computer system, for exclusive use by the purchaser of the work. The use of general descriptive names, registered names, trademarks, service marks, etc. in this publication does not imply, even in the absence of a specific statement, that such names are exempt from the relevant protective laws and regulations and therefore free for general use.

Cover photograph by Frank Bakker. Copyright: T.M.C. Asser Instituut, The Hague.

This T.M.C ASSER PRESS imprint is published by the registered company Springer-Verlag GmbH, DE part of Springer Nature.

The registered company address is: Heidelberger Platz 3, 14197 Berlin, Germany

Editorial Roard

General Editors

Prof. Terry D. Gill (Editor-in-Chief), University of Amsterdam Prof. Robin Geiß (Editor), United Nations Institute for Disarmament Research Prof. Heike Krieger (Editor), Free University of Berlin

Managing Editor

Dr. Rebecca Mignot-Mahdavi, T.M.C. Asser Instituut, The Hague

Editorial Assistant

Shraddha Dubey, T.M.C. Asser Instituut, The Hague

Board of Advisors to the Editorial Board

Dr. Louise Arimatsu, LSE Centre for Women, Peace and Security, London School of Economics Dr. William Boothby, Geneva Centre for Security Policy

Prof. Geoffrey Corn, South Texas College of Law
Dr. Cordula Droege, International Committee of the Red Cross
BGen. Prof. Paul Ducheine, Netherlands Defence Academy/University of Amsterdam
Prof. Wolff Heintschel von Heinegg, Europa Universität Viadrina, Frankfurt (Oder)

Prof. Dr. Jann K. Kleffner LL.M., Swedish Defence University

Prof. Nils Melzer, University of Glasgow/Geneva Academy of International Humanitarian Law and Human Rights

Prof. Héctor Olasolo, University of El Rosario, Colombia/The Hague University of Applied Sciences

Dr. Christophe Paulussen, T.M.C. Asser Instituut, The Hague Jelena Pejic, International Committee of the Red Cross Dr. Kinga Tibori-Szabó, Kosovo Specialist Chambers

BGen Kenneth W. Watkin (Ret'd)/Former Judge Advocate General, Canada Prof. Gentian Zyberi, Norwegian Centre for Human Rights Dr. Hanne Cuyckens, Leiden University College

Board of Recommendation

HRH Princess Margriet of the Netherlands, Honorary President of the Netherlands Red Cross Prof. Tim McCormack, University of Tasmania/Special Adviser on International Humanitarian

Law to the Prosecutor of the International Criminal Court

Prof. em. George Aldrich, University of Leiden

Prof. Horst Fischer, University of Leiden

Dr. Dieter Fleck, Honorary President of the International Society

for Military Law and the Law of War

H. E. Judge Christopher Greenwood, Magdalene College, University of Cambridge H. E. Judge Theodor Meron, International Residual Mechanism for Criminal Tribunals

H. E. Judge Fausto Pocar, International Court of Justice Prof. Michael N. Schmitt, University of Reading

Guest Reviewers

Dr. Marta Bo, T.M.C. Asser Institute/The Graduate Institute of International and Development Studies

Prof. Tom Dannenbaum, The Fletcher School, Tufts University

Dr. François Delerue, Faculty of Governance and Global Affairs, Leiden University Prof. Masahiro Kurosaki, Leiden University

Prof. Dustin Lewis, Program on International Law and Armed Conflict, Harvard Law School Prof. Anne Millet-Devalle, Department of Law and Political Science, University Côte d'Azur

Prof. Andrew Murray, Department of Law, London School of Economics

Dr. Stavros Pantazopoulos, Erik Castrén Institute, University of Helsinki

Prof. Tom Ruys, Department of European, Public and International Law, Ghent University

Prof. Nathalie Weizmann, Senior Legal Officer with the United Nations

Office for the Coordination of Humanitarian Affairs

Editorial

This volume of the *Yearbook* takes a close look at the role of so-called *expert manuals* in the interpretation and development of the international law of armed conflict and related branches of international law relating to military operations. Manuals on the law of armed conflict come in different guises. The most common one is the military manual, which is a publication issued by a State's Ministry of Defence or a branch of the armed forces with a restatement of the law of armed conflict or another branch of military law as interpreted by that State. Such manuals usually have an official status as standing orders or ordinances within that State's armed forces and are used for training and educational purposes within the armed forces and sometimes are also used in the operational context when applying the law to the planning and conduct of operations. Such manuals can trace their origins back to at least the nineteenth Century with the famous Lieber Code of 1863 usually seen as the first such codification.

Although there are some early examples of a second type of manual drafted by one or more experts with a view to interpreting and developing the law of armed conflict, such as the famous Oxford Manual of 1880, we have seen in more recent years that there has been a proliferation of such expert panel manuals. These take the form of a practically oriented academic publication which aims to set out an authoritative restatement of a particular branch of the law of armed conflict or other branch of operational law which is the product of a process of a panel of experts setting out their views on the interpretation of the area of law in question. Such manuals have taken on an increasingly prominent role partly to address emerging technologies, methods of warfare and applications of the law and partly to fill the gap left in updating and codifying the law because of the difficulty of reaching consensus at the State level. They differ from traditional military manuals by their non-governmental and non-binding status and from edited volumes by being the product of a group effort where consensus is sought and presented as an authoritative interpretation by a group of experts within a particular field. These manuals are aimed at policy level officials in foreign ministries, defence staffs, and international organizations as well as at fellow academics and (post-)graduate level students. In this they differ from viii Editorial

traditional military manuals, which are primarily internal training and operational tools within a State's armed forces.

Examples of these expert panel manuals include the San Remo Manual on International Law Applicable to Armed Conflicts at Sea (1994), the HPCR Manual on International Law Applicable to Air and Missile Warfare (2005), the Tallinn Manual on the Application of International Law to Cyber Warfare (2013), its follow-up 2nd edition including peacetime cyber operations entitled Tallinn Manual 2.0 on the International Law Applicable to Cyber Operations (2017), the Leuven Manual on the International Law Applicable to Peace Operations (2017), and the Oslo Manual on Select Topics of the Law of Armed Conflict (2020). To these must be added other such manuals currently under consideration or development on a wide variety of topics ranging from armed conflict in Outer Space to various types of new and established weapons and methods of warfare. There is every likelihood that these manuals will continue to play a significant role in interpreting and shaping the law and its application.

While these manuals can and do play an undoubtedly useful role, their proliferation raises a number of questions. What degree of authority do they have and how much weight should be given to the views expressed in them? What is the methodology they employ and how effective is it in ensuring an as objective and impartial interpretation of the law as possible? What is their place in the doctrine of sources? While there is already a considerable body of literature addressing these and other relevant questions, this volume aims to contribute further to this discussion with contributions by three experts involved in one or more of these manuals in one capacity or another. Yoram Dinstein offers his views as someone who has a long list of such manuals in which he has been involved as an expert. He explores their place in the current state of the interpretation of the law and offers some valuable insights into their relevance and the role they play. Heather Harrison Dinniss offers her perspective as both a peer reviewer and participant in the process of drafting these manuals and some thought-provoking observations on both the strengths and weaknesses of such manuals. Alfons Vanheusden offers his perspective as one of the general editors and member of the panel of experts in one of these manuals, the Leuven Manual, and someone who has been deeply involved in its dissemination. These pieces viewed both singly and together will offer a valuable contribution to our understanding of the role such manuals play in the interpretation and development of the law of armed conflict. We are most grateful to their authors.

Alongside these pieces on this year's theme, we are also very happy to have received several articles submitted by their respective authors in the course of the past year on a number of highly interesting and relevant topics. *Jolanda Jackelien Andela* investigates the current state of customary humanitarian law in relation to the starvation of civilians. *Rebecca Barber* looks at the present state of the law in relation to the provision of relief to civilians in the absence of Host State consent. *Klaudia Klonowska* provides some insights on the place of Article 36 AP I weapons reviews in relation to decision support systems employing artificial intelligence. Needless to say, all of these topics are highly relevant, as even a cursory look at recent events demonstrates, and we are happy to make these contributions available

Editorial ix

to our readers along with the articles on our theme. The volume is rounded off with the customary *Year in Review* prepared by *Klaudia Klonowska* and the *Yearbook*'s editorial assistant, *Shraddha Dubey*, who unfortunately leaves us after this year.

Finally, as this is my last year as Editor-in-Chief of the *Yearbook*, I would like to say a sincere and heartfelt thank you to the entire editorial team (past and present), our peer reviewers and all of the support team at T.M.C. Asser Press, in particular Mr. Frank Bakker, all of whom have been great supporters of our work over the past nine years of my tenure on the editorial board. I would also like to thank our many contributors without whom there would, of course, be no *Yearbook* to offer. I have very much enjoyed working with all of you and together helping to make the *Yearbook of International Humanitarian Law* one of the leading publications in the field and carrying on the tradition and high standards set by previous editors. Last but not least, I wish to extend my very best wishes to fellow editors *Robin Geiß* in his new position as Director of the Institute for Disarmament Research at the United Nations and to *Heike Krieger* who will take over as Editor-in-Chief starting with the next volume and the new team of editors she is putting together and wish her and her team every success in carrying on with the *Yearbook* in the coming years.

Amsterdam, The Netherlands July 2021

Terry D. Gill Editor-in-Chief, 2012–2021

Contents

Pa	art 1 Expert Manuals	
1	Law of Armed Conflict Manuals Yoram Dinstein	3
2	A Room Full of Experts: Expert Manuals and Their Influence on the Development of International Law Heather A. Harrison Dinniss	21
3	The Leuven Manual on the International Law Applicable to Peace Operations: An Ambitious Sui Generis Expert Panel Manual with Time on Its Side? Alfons Vanheusden	35
Pa	nrt II Other Articles	
4	Examining a Norm of Customary International Law that Criminalises the Intentional Use of Starvation of the Civilian Population as a Method of Warfare	63
5	Does International Law Permit the Provision of Humanitarian Assistance Without Host State Consent? Territorial Integrity, Necessity and the Determinative Function of the General Assembly Rebecca J. Barber	85
6	Article 36: Review of AI Decision-Support Systems and Other Emerging Technologies of Warfare Klaudia Klonowska	123

xii	Contents
-----	----------

Part III Year in Review	
7 Year in Review 2020	157
Table of Cases	247
Index	253