TABLE OF CONTENTS

Preface V
Acknowledgements VII
Abbreviations XV

Part I
INTRODUCTION

Chapter 1
Purpose and Overview of this Study 3
1.1 Purpose 3
1.2 Political Commitments with Regard to Minorities Following from the Opinions of the Parliamentary Assembly of the Council of Europe 5
1.2.1 Slovakia 7
1.2.2 Romania 9
1.2.3 Bulgaria 11
1.2.4 Conclusion 12
1.3 The Council of Europe Framework Convention on the Protection of National Minorities: the Monitoring Mechanism 13
1.4 Overview of this Study 17

Chapter 2
Counting Minorities 19
2.1 The Freedom to Identify or not to Identify: Article 3 (1) Framework Convention 19
2.2 Practical Problems with a Census 20
2.3 Effects of a Census 22
2.4 The Result of a Census 24
2.5 Administrative Divisions 27
2.6 Conclusions 28
Part II
NON-DISCRIMINATION

Chapter 3
International Standards and National Practice 33
3.1 International (UN) Standards 33
3.2 European Standards 33
3.2.1 The Council of Europe Framework Convention on the Protection of National Minorities 33
3.2.2 The EU Race Directive 36
3.2.3 Protocol No. 12 to the ECHR 37
3.2.4 Conclusion 38
3.3 The Relation Between International Law and National Law 39
3.4 The Standard of Non-discrimination in National Law 41
3.4.1 Minorities in the National Constitutions 41
3.4.2 Non-discrimination in National Legislation 42
3.5 Conclusion and Overview 48

Chapter 4
The Roma Minority in Slovakia, Romania and Bulgaria 51
4.1 Introduction 51
4.2 The Roma: Recent History 51
4.3 The Social Context of the Roma 53
4.4 Education 56
4.4.1 Equal Opportunities for Access to Education (Article 12(3) Framework Convention) 57
4.5 Unemployment 62
4.6 Housing Conditions and Health 64
4.7 Conclusion: Migration, Rebellion, or Political Participation? 67

Chapter 5
National Measures Concerning the Roma 73
5.1 Introduction 73
5.2 Slovakia: Strategy for the Solution of the Problems of the Roma National Minority and the Set of Measures for Its Implementation (Strategy for Roma) 73
5.2.1 Background 73
5.2.2 The Strategy for Roma and Discrimination 76
5.3 Romania: Strategy of the Government of Romania for Improving the Condition of Roma (Government Strategy) 77
5.3.1 Background 77
5.3.2 The Government Strategy 78
<table>
<thead>
<tr>
<th>Section</th>
<th>Page</th>
</tr>
</thead>
<tbody>
<tr>
<td>5.3.3 Discrimination</td>
<td>81</td>
</tr>
<tr>
<td>5.4 Bulgaria: Framework Program for Equal Integration of Roma in</td>
<td>82</td>
</tr>
<tr>
<td>Bulgarian Society</td>
<td></td>
</tr>
<tr>
<td>5.4.1 Background</td>
<td>82</td>
</tr>
<tr>
<td>5.4.2 The Bulgarian Programs and Discrimination</td>
<td>84</td>
</tr>
<tr>
<td>5.5 Concluding Remarks on the Different Roma Programs</td>
<td>88</td>
</tr>
<tr>
<td>Chapter 6</td>
<td></td>
</tr>
<tr>
<td>The Muslims in Bulgaria</td>
<td>91</td>
</tr>
<tr>
<td>6.1 Introduction</td>
<td>91</td>
</tr>
<tr>
<td>6.2 Muslims in Bulgaria</td>
<td>91</td>
</tr>
<tr>
<td>6.3 Historical Background</td>
<td>92</td>
</tr>
<tr>
<td>6.4 The Present Situation</td>
<td>94</td>
</tr>
<tr>
<td>6.5 Conclusion</td>
<td>96</td>
</tr>
<tr>
<td>Chapter 7</td>
<td></td>
</tr>
<tr>
<td>The Beneš Decrees</td>
<td>99</td>
</tr>
<tr>
<td>7.1 Introduction</td>
<td>99</td>
</tr>
<tr>
<td>7.2 Historical Background</td>
<td>99</td>
</tr>
<tr>
<td>7.3 The Beneš Decrees</td>
<td>101</td>
</tr>
<tr>
<td>7.4 Present Situation</td>
<td>102</td>
</tr>
<tr>
<td>7.5 Conclusion</td>
<td>103</td>
</tr>
<tr>
<td>Chapter 8</td>
<td></td>
</tr>
<tr>
<td>Conclusions Concerning Non-Discrimination</td>
<td>105</td>
</tr>
<tr>
<td>Part III</td>
<td></td>
</tr>
<tr>
<td>LINGUISTIC RIGHTS</td>
<td></td>
</tr>
<tr>
<td>Introduction to Part III</td>
<td>113</td>
</tr>
<tr>
<td>Chapter 9</td>
<td></td>
</tr>
<tr>
<td>International Standards Concerning the Linguistic Rights of Minorities</td>
<td>115</td>
</tr>
<tr>
<td>9.1 The Protection of Cultural Identity: the UN Framework</td>
<td>115</td>
</tr>
<tr>
<td>9.2 The European Convention on Human Rights</td>
<td>117</td>
</tr>
<tr>
<td>9.3 The Framework Convention</td>
<td>118</td>
</tr>
<tr>
<td>9.4 The European Charter of Regional or Minority Languages</td>
<td>120</td>
</tr>
<tr>
<td>9.5 Conclusion</td>
<td>121</td>
</tr>
</tbody>
</table>
Chapter 10
The Heritage of Trianon
10.1 Introduction 123
10.2 The Hungarian Minority in Slovakia 124
10.3 The Hungarian Minority in Romania 126
10.3.1 Hungarians in Transylvania 127
10.4 Hungarian Autonomy in Slovakia and Romania 128
10.5 The Hungarian Status Law 131
10.6 Conclusion 135

Chapter 11
The Use of Minority Languages in Public; the Case of Slovakia
11.1 Introduction 137
11.2 Act on the State Language of the Slovak Republic 137
11.3 The Use of One’s Mother Tongue in Dealings With the Authorities (Article 10(1) and (2) Framework Convention) 141
11.4 The Use of One’s Minority Language in Judicial Proceedings (Article 10(3) Framework Convention) 144
11.5 Names and Surnames (Article 11(1) Framework Convention) 146
11.6 Denomination of Communities (Article 11(3) Framework Convention) 147
11.7 Conclusion 149

Chapter 12
Educational Rights
12.1 Introduction 153
12.2 Slovakia 154
12.2.1 The Right to Set Up Minority Schools (Article 13 Framework Convention) 154
12.2.2 The Right to Receive Instruction in the Minority Language (Article 14 (2) Framework Convention) 155
12.3 Romania (Article 14 Framework Convention) 159
12.3.1 The Right to Learn the Mother Tongue (Article 14 (1) and (2) Framework Convention): the Case of the Csangos 160
12.3.2 The Right to be Taught in the Mother Tongue (Article 14 (2) Framework Convention): the Case of Other Minorities 161
12.3.3 The Hungarian Minority 163
12.3.4 Conclusion 163
12.4 Educational Rights of the Roma in Slovakia, Romania and Bulgaria 164
12.4.1 Slovakia 164
12.4.2 Bulgaria 168
<table>
<thead>
<tr>
<th>Section</th>
<th>Title</th>
<th>Page</th>
</tr>
</thead>
<tbody>
<tr>
<td>12.4.3</td>
<td>Romania</td>
<td>169</td>
</tr>
<tr>
<td>12.4.4</td>
<td>Conclusion</td>
<td>170</td>
</tr>
</tbody>
</table>

**Chapter 13**
Conclusions Concerning Linguistic Rights  

**Part IV**
CONCLUDING REMARKS

**Chapter 14**
Conclusions, Observations and Recommendations  
14.1 Purpose and Overview of this Study 179  
14.2 Problems with the Determination of ‘Reality’ 180  
14.3 General Conclusion: Varying Discrepancies 181  
14.4 Can States Overcome the Discrepancies? 182  
14.5 Can International Organizations Overcome the Discrepancies? 183  
14.6 Function of the Framework Convention 185  
14.7 Observations and Recommendations 187  
14.7.1 General 187  
14.7.2 Non-discrimination 188  
14.7.3 Linguistic Rights 189  
14.7.4 Roma 189  

Bibliography  

Annex I
Council of Europe Framework Convention for the Protection of National Minorities 199  

Annex II
Census Results 211  

Index 213